



## **environmental affairs**

Department:  
Environmental Affairs  
**REPUBLIC OF SOUTH AFRICA**

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**NEAS Reference: DEA/EIA/0000438/2011**

**DEA Reference: 12/12/20/2375**

**Enquiries: Portia Leshilo**

**Telephone: 012-395 1769 Fax: 012-320-7539 E-mail: pleshilo@environment.gov.za**

Mr Mogole Mphahlele  
SANRAL  
P.O. Box 415  
**PRETORIA**  
0001

Fax no: 012 844 5200

### **PER FACSIMILE / MAIL**

Dear Mr Mphahlele

### **ENVIRONMENTAL AUTHORISATION IN TERMS OF THE NATIONAL ENVIRONMENTAL MANAGEMENT ACT, 1998: GN R. 544: REHABILITATION OF SECTION 13 OF THE NATIONAL ROUTE 11 (N11) INCLUDING BORROW PITS AND A HARD ROCK QUARRY ALONG THE ROUTE IN MOKOPANE WITHIN MOGALAKWENA LOCAL MUNICIPALITY, LIMPOPO PROVINCE**

With reference to the above application, please be advised that the Department has decided to grant authorisation. The environmental authorisation (EA) and reasons for the decision are attached herewith.

In terms of regulation 10(2) of the Environmental Impact Assessment Regulations, 2010 (the Regulations), you are instructed to notify all registered interested and affected parties, in writing and within 12 (twelve) days of the date of the EA, of the Department's decision in respect of your application as well as the provisions regarding the submission of appeals that are contained in the Regulations.

Your attention is drawn to Chapter 7 of the Regulations, which prescribes the appeal procedure to be followed. This procedure is summarised in the attached document. Kindly include a copy of this document with the letter of notification to interested and affected parties.

Should the applicant or any other party wish to appeal any aspect of the decision a notice of intention to appeal must be lodged by all prospective appellants with the Minister, within 20 days of the date of the EA, by means of one of the following methods:

By facsimile: 012 320 4431;

By post: Private Bag X447,  
Pretoria, 0001; or

By hand: 2nd Floor, Fedsure Building, North Tower,  
Cnr. Lilian Ngoyi (Van der Walt) and Pretorius Streets,  
Pretoria.

If the applicant wishes to lodge an appeal, it must also serve a copy of the notice of intention to appeal on all registered interested and affected parties as well as a notice indicating where, and for what period, the appeal submission will be available for inspection, should you intend to submit an appeal.

Please include the Department (*Attention: Director: Integrated Environmental Authorisations*) in the list of interested and affected parties, notified through your notification letter to interested and affected parties, for record purposes.

**Appeals must be submitted in writing to:**

Mr Z Hassam, Director: Appeals and Legal Review, of this Department at the above mentioned addresses or fax number. Mr Hassam can also be contacted at:

Tel: 012-310-3271

Email: [AppealsDirectorate@environment.gov.za](mailto:AppealsDirectorate@environment.gov.za)

The authorised activities shall not commence within twenty (20) days of the date of signature of the authorisation. Further, please note that the Minister may, on receipt of appeals against the authorisation or conditions thereof suspend the authorisation pending the outcome of the appeals procedure.

Yours sincerely



**Mr Mark Gordon**  
**Chief Director: Integrated Environmental Authorisations**  
**Department of Environmental Affairs**

Date: 28/03/2013

CC:	Ms S Gumbi	SSI Engineering & Environmental Consultants	Tel: 011 798 6000	Fax: 011 798 6005
	Acting Manager	LDEDET	Tel: 015 290 7164	Fax: 015 295 5015
	Ms DE Mailula	Mogalakwena Local Municipality	Tel: 015 491 9661	Fax: 015 491 9661
	Mr S Malaza	Compliance Monitoring (DEA)	Tel: 012-310-3397	Fax: 012-320-5744

**APPEALS PROCEDURE IN TERMS OF CHAPTER 7 OF THE NEMA EIA REGULATIONS, 2010 (THE REGULATIONS) AS PER GN R. 543 OF 2010 TO BE FOLLOWED BY THE APPLICANT AND INTERESTED AND AFFECTED PARTIES UPON RECEIPT OF NOTIFICATION OF AN ENVIRONMENTAL AUTHORISATION (EA)**

<b>APPLICANT</b>	<b>INTERESTED AND AFFECTED PARTIES (IAPs)</b>
1. Receive EA from the relevant Competent Authority (the Department of Environmental Affairs [DEA]).	1. Receive EA from Applicant/Consultant.
2. Within 12 days of date of the EA notify all IAPs of the EA and draw their attention to their right to appeal against the EA in terms of Chapter 7 of the Regulations.	2. N/A.
3. If you want to appeal against the EA, submit a notice of intention to appeal within 20 days of the date of the EA with the Minister of Water and Environmental Affairs (the Minister).	3. If you want to appeal against the EA, submit a notice of intention to appeal within 20 days of the date of the EA, with the Minister of Water and Environmental Affairs (the Minister).
4. After having submitted your notice of intention to appeal to the Minister, provide each registered IAP with a copy of the notice of intention to appeal within 10 days of lodging the notice.	4. After having submitted your notice of intention to appeal to the Minister, provide the applicant with a copy of the notice of intention to appeal within 10 days of lodging the notice.
5. The Applicant must also serve on each IAP: <ul style="list-style-type: none"> <li>a notice indicating where and for what period the appeal submission will be available for inspection.</li> </ul>	5. Appellant must also serve on the Applicant within 10 days of lodging the notice, <ul style="list-style-type: none"> <li>a notice indicating where and for what period the appeal submission will be available for inspection by the applicant.</li> </ul>
6. The appeal must be submitted in writing to the Minister within 30 days after the lapsing of the period of 20 days provided for the lodging of the notice of intention to appeal.	6. The appeal must be submitted to the Minister within 30 days after the lapsing of the period of 20 days provided for the lodging of the notice of intention to appeal.
7. Any IAP who received a notice of intention to appeal may submit a responding statement to that appeal to the Minister within 30 days from the date that the appeal submission was lodged with the Minister.	7. An Applicant who received notice of intention to may submit a responding statement to the appeal to the Minister within 30 days from the date that the appeal submission was lodged with the Minister.

**NOTES:**

1. **An appeal against a decision must be lodged with:-**
  - a) the Minister of Water and Environmental Affairs if the decision was issued by the Director- General of the Department of Environmental Affairs (or another official) acting in his/ her capacity as the delegated Competent Authority;
  - b) the Minister of Justice and Constitutional Development if the applicant is the Department of Water Affairs and the decision was issued by the Director- General of the Department of Environmental Affairs (or another official) acting in his/ her capacity as the delegated Competent Authority;
2. **An appeal lodged with:-**
  - a) the Minister of Water and Environmental Affairs must be submitted to the Department of Environmental Affairs;
  - b) the Minister of Justice and Constitutional Development must be submitted to the Department of Environmental Affairs;
3. **An appeal must be:-**
  - a) submitted in writing;
  - b) accompanied by:
    - a statement setting out the grounds of appeal;
    - supporting documentation which is referred to in the appeal; and
    - a statement that the appellant has complied with regulation 62 (2) or (3) together with copies of the notices referred to in regulation 62.





## **environmental affairs**

Department:  
Environmental Affairs  
REPUBLIC OF SOUTH AFRICA

# **Environmental Authorisation**

In terms of regulation 36 of the Environmental Impact Assessment Regulations, 2010

Rehabilitation of section 13 of the national route (N11) which is approximately 24km in length  
including borrow pits and hard rock quarry along the route

(Waterberg District Municipality)

<b>Authorisation register number:</b>	12/12/20/2375
<b>NEAS reference number:</b>	DEA/EIA/0000438/2011
<b>Last amended:</b>	First issue
<b>Holder of authorisation:</b>	SANRAL
<b>Location of activity:</b>	LIMPOPO PROVINCE: Mokopane

This authorisation does not negate the holder of the authorisation's responsibility to comply with any other statutory requirements that may be applicable to the undertaking of the activity.

## Decision

The Department is satisfied, on the basis of information available to it and subject to compliance with the conditions of this environmental authorisation, that the applicant should be authorised to undertake the activities specified below.

Non-compliance with a condition of this authorisation may result in criminal prosecution or other actions provided for in the National Environmental Management Act, 1998 and the EIA regulations.

Details regarding the basis on which the Department reached this decision are set out in Annexure 1.

## Activities authorised

By virtue of the powers conferred on it by the National Environmental Management Act, 1998 (Act 107 of 1998) and the Environmental Impact Assessment Regulations, 2010 the Department hereby authorises –

### **SANRAL**

with the following contact details –

Mr. Mogole Mphahlele

SANRAL

P.O. Box 415

PRETORIA

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to undertake the following activities (hereafter referred to as "the activity") indicated in Listing Notices 1, (GN R. 544):

Listed Activities	Activity / project description
<p><u>GN R. 544 Item 11:</u></p> <p>The construction of:</p> <p>(i) bridges;</p> <p>(ii) bulk storm water outlet structures; and</p> <p>(iii) infrastructure or structures covering 50 square metres or more where such construction occurs within a watercourse or within 32 metres of a watercourse, measured from the edge of a watercourse, excluding where such construction will occur behind the development setback line.</p>	<p>The proposed project entails the construction of new bridges and stormwater structures within the Dorps, Grootlandsloot, Rooisloot and Dithokeng rivers.</p>
<p><u>GN R. 544 Item 18:</u></p> <p>The infilling or depositing of any material of more than 5 cubic metres into or the dredging, excavation, removal or moving of soil, sand, shells, shell grit, pebbles or rock of more than 5 cubic metres from:</p> <p>(i) a watercourse</p>	<p>During the construction process soil and sand will be removed from the watercourse to create a depth capacity of new bridges and smooth flow of water during the rainy season.</p>
<p><u>GN R. 544 Item 22:</u></p> <p>The construction of a road, outside urban areas,</p> <p>(i) with a reserve wider than 13,5 meters or,</p> <p>(ii) where no reserve exists where the road is wider than 8 metres, or</p> <p>(iii) for which an environmental authorisation was obtained for the route determination in terms of activity 5 in Government Notice 387 of 2006 or activity 18 in Notice 545 of 2010.</p>	<p>The proposed project entails the widening of the existing two lane road by constructing two new additional lanes that will be 15 meters in total.</p>
<p><u>GN R. 544 Item 39:</u></p> <p>The expansion of</p> <p>(iii) bridges; and</p> <p>(v) bulk storm water outlet structures within a watercourse or within 32 metres of a watercourse, measured from the edge of a</p>	<p>The current four bridges found along the route will be expanded/ reconstructed to accommodate the two new additional lanes of the road.</p>



watercourse, where such expansion will result in an increased development footprint but excluding where such expansion will occur behind the development setback line.	
<p><u>GN R. 544 Item 47:</u></p> <p>The widening of a road by more than 6 metres, or the lengthening of a road by more than 1 kilometre -</p> <p>(i) where the existing reserve is wider than 13,5 meters; or</p> <p>(ii) where no reserve exists, where the existing road is wider than 8 metres –excluding widening or lengthening occurring inside urban areas.</p>	The road to be widened is approximately 24km in length and it located outside the urban area.

as described in the Basic Assessment Report (BAR) dated December 2012 at:

Alternative Bridge 1	Latitude	Longitude
Starting point of activity	24°10'21.87"	28°59'12.64"
Middle point of activity	24°10'21.03"	28°59'11.70"
End point of activity	24°10'20.37"	28°59'10.93"

Alternative Bridge 2	Latitude	Longitude
Starting point of activity	24°09'34.17"	28°58'51.21"
Middle point of activity	24°09'33.62"	28°58'50.96"
End point of activity	24°10'33.17"	28°58'50.66"

Alternative Bridge 3	Latitude	Longitude
Starting point of activity	24°08'13.14"	28°57'50.46"
Middle point of activity	24°08'11.71"	28°57'49.65"
End point of activity	24°08'10.62"	28°57'48.94"

Alternative Bridge 4	Latitude	Longitude
Starting point of activity	24°07'05.70"	28°57'55.17"
Middle point of activity	24°07'05.70"	28°57'55.17"
End point of activity	24°07'05.70"	28°57'55.17"

*[Signature]*

- for the rehabilitation of section 13 of the national route (N11) which is approximately 24km in length including borrow pits and hard rock quarry along the route in Mokopane, within Mogalakwena Local Municipality in the Limpopo Province, hereafter referred to as "the property".

The proposed development will include the following:

A. The road works include the following:

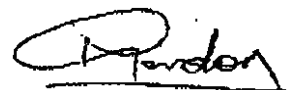
- Widening of the existing road to include surfaced shoulders which will be approximately 15 metres in total width;
- Provision of climbing lanes / overtaking lanes where required;
- Upgrading of existing and installation of new storm water culverts;
- Widening of major in-situ culverts;
- Vertical re-alignment of the road at several points along the route;
- Possible widening of the existing road reserve will also be necessary due to the narrow width of the existing road reserve;
- Upgrading of existing intersections; and
- Relocation of utility services affected by the upgrading of the road.

B. Bridges

- Widening and rehabilitation of four (4) existing bridges which are named and numbered as follows:
  - Dorprivier Bridge 1 no 1582;
  - Rooislot Bridge 2 no 1241;
  - Grootsandsloot Bridge 3 no 1170; and
  - Dithokeng Bridge 4 no 1115.

C. Borrow pits / Quarry

Four natural gravel borrow pits and one hard rock quarry will be utilised for the rehabilitation of





## Conditions of this Environmental Authorisation

### Scope of authorisation

1. The following alternatives are approved for the proposed N11 rehabilitation and upgrade:
  - 10,000 to 13,165km and 16,525 to 24,512km Rural Area
    - Maintain existing cross-section 2x 3.0m lanes with 2x2.5m gravel shoulders (area=122705m<sup>2</sup>, surfaced area=66930m<sup>2</sup>)
    - Widen cross-section to 2x3.7m lane with 2x2.5m surfaced shoulders (area=138322m<sup>2</sup>, surfaced area=138322m<sup>2</sup>).
  - Breakdown existing bridge and construct complete new bridge structure.
  - Surfacing 1.305km to 8.300km asphalt surfacing.
  - Surface area 120000m<sup>2</sup>.
  - Seal surface area is 220000m<sup>2</sup>.
2. Authorisation of the activity is subject to the conditions contained in this authorisation, which form part of the environmental authorisation and are binding on the holder of the authorisation.
3. The holder of the authorisation is responsible for ensuring compliance with the conditions contained in this environmental authorisation. This includes any person acting on the holder's behalf, including but not limited to, an agent, servant, contractor, sub-contractor, employee, consultant or person rendering a service to the holder of the authorisation.
4. The activities authorised may only be carried out at the property as described above.
5. Any changes to, or deviations from, the project description set out in this authorisation must be approved, in writing, by the Department before such changes or deviations may be effected. In assessing whether to grant such approval or not, the Department may request such information as it deems necessary to evaluate the significance and impacts of such changes or deviations and it may be necessary for the holder of the authorisation to apply for further authorisation in terms of the regulations.
6. This activity must commence within a period of three (3) years from the date of issue of this authorisation. If commencement of the activity does not occur within that period, the authorisation lapses and a new application for environmental authorisation must be made in order for the activity to be undertaken.



7. Commencement with one activity listed in terms of this authorisation constitutes commencement of all authorised activities.
8. The holder of an environmental authorisation must notify the competent authority of any alienation, transfer and change of ownership rights in the property on which the activity is to take place.

#### **Notification of authorisation and right to appeal**

9. The holder of the authorisation must notify every registered interested and affected party, in writing and within 12 (twelve) calendar days of the date of this environmental authorisation, of the decision to authorise the activity.
10. The notification referred to must –
  - 10.1. specify the date on which the authorisation was issued;
  - 10.2. inform the interested and affected party of the appeal procedure provided for in Chapter 7 of the Environmental Impact Assessment Regulations, 2010;
  - 10.3. advise the interested and affected party that a copy of the authorisation will be furnished on request; and
  - 10.4. give the reasons of the competent authority for the decision.
11. The holder of the authorisation must publish a notice –
  - 11.1. informing interested and affected parties of the decision;
  - 11.2. informing interested and affected parties where the decision can be accessed; and
  - 11.3. drawing the attention of interested and affected parties to the fact that an appeal may be lodged against this decision in the newspaper(s) contemplated and used in terms of regulation 54(2)(c) and (d) and which newspaper was used for the placing of advertisements as part of the public participation process.

#### **Management of the activity**

12. The Environmental Management Programme (EMPr) submitted as part of the Application for EA is hereby approved. This EMPr must be implemented and adhered to.

#### **Monitoring**

13. The applicant must appoint a suitably experienced Environmental Control Officer (ECO) for the construction phase of the development that will have the responsibility to ensure that the

mitigation/rehabilitation measures and recommendations referred to in this authorisation are implemented and to ensure compliance with the provisions of the EMPr.

- 13.1. The ECO shall be appointed before commencement of any authorised activities.
- 13.2. Once appointed, the name and contact details of the ECO must be submitted to the *Director: Compliance Monitoring* of the Department.
- 13.3. The ECO shall keep record of all activities on site, problems identified, transgressions noted and a task schedule of tasks undertaken by the ECO.
- 13.4. The ECO shall remain employed until all rehabilitation measures, as required for implementation due to construction damage, are completed and the site is ready for operation.
- 13.5. Records relating to monitoring and auditing must be kept on site and made available for inspection to any relevant and competent authority in respect of this development.

#### **Recording and reporting to the Department**

14. All documentation e.g. audit/monitoring/compliance reports and notifications, required to be submitted to the Department in terms of this authorisation, must be submitted to the *Director: Compliance Monitoring* at the Department.
15. The holder of the authorisation must submit an environmental audit report to the Department within 30 days of completion of the construction phase (i.e. within 30 days of site handover) and within 30 days of completion of rehabilitation activities.
16. The environmental audit report must indicate the date of the audit, the name of the auditor and the outcome of the audit in terms of compliance with the environmental authorisation conditions as well as the requirements of the EMPr.
17. Records relating to monitoring and auditing must be kept on site and made available for inspection to any relevant and competent authority in respect of this development.

#### **Commencement of the activity**

18. The authorised activity shall not commence within twenty (20) days of the date of signature of the authorisation.
19. An appeal under section 43 of the National Environmental Management Act (NEMA), Act 107 of 1998 (as amended), does not suspend an environmental authorisation or exemption, or any provisions or conditions attached thereto, or any directive, unless the Minister, MEC or delegated organ of state directs otherwise.

20. Should you be notified by the Minister of a suspension of the authorisation pending appeal procedures, you may not commence with the activity until such time that the Minister allows you to commence with such an activity in writing.

#### **Notification to authorities**

21. Fourteen (14) days written notice must be given to the Department that the activity will commence. Commencement for the purposes of this condition includes site preparation. The notice must include a date on which it is anticipated that the activity will commence, as well as a reference number. This notification period may coincide with the notice of intent to appeal period.

#### **Operation of the activity**


22. Fourteen (14) days written notice must be given to the Department that the activity operational phase will commence.

#### **Site closure and decommissioning**

23. Should the activity ever cease or become redundant, the applicant shall undertake the required actions as prescribed by legislation at the time and comply with all relevant legal requirements administered by any relevant and competent authority at that time.

#### **Specific conditions**

24. No activities will be allowed to encroach into a water resource without a water use authorisation being in place from the Department of Water Affairs.
25. The applicant must obtain a wayleave from the Department of Public Transport Roads and Works prior construction.
26. Anti-collision devices such as bird flappers must be installed where power lines crosses avifaunal corridors, as recommended by the avifaunal specialist. The input of an avifaunal specialist must be obtained for the fitting of the anti-collision devices onto specific sections of the line once the exact positions of the towers have been surveyed and pegged.
27. A botanist must be appointed to perform a final walkthrough of the alignment to identify sensitive plant species, and assist in identifying the areas that require protection.



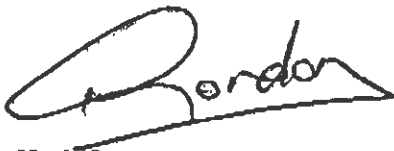
28. A permit must be obtained from the relevant nature conservation agency for the removal or destruction of indigenous protected and endangered plant and animal species.
29. Copies of permits in respect of 1.33 above required must be submitted to the Department for record keeping.
30. No exotic plants may be used for rehabilitation purposes. Only indigenous plants of the area may be utilised.
31. Liaison with land owners/farm managers is to be done prior to construction in order to provide sufficient time for them to plan agricultural activities. If possible, construction should be scheduled to take place within the post-harvest, pre planting season, when fields are lying fallow.
32. The applicant is required to inform the Limpopo Department of Economic Development, Environment & Tourism and this Department should the removal of protected species, medicinal plants and "data deficient" plant species be required.
33. The speed limit must be reduced to 60 km/h during construction period
34. Dust suppression measures must be implemented during construction to reduce the dust impacts.
35. Vegetation clearing must be kept to an absolute minimum. Mitigation measures must be implemented to reduce the risk of erosion and the invasion of alien species.
36. Construction must include appropriate design measures that allow surface and subsurface movement of water along drainage lines so as not to impede natural surface and subsurface flows. Drainage measures must promote the dissipation of storm water run-off.
37. An integrated waste management approach must be implemented that is based on waste minimisation and must incorporate reduction, recycling, re-use and disposal where appropriate. Any solid waste shall be disposed of at a landfill licensed in terms of section 20 (b) of the National Environment Management Waste Act, 2008 (Act 59 of 2008).

#### General

38. A copy of this authorisation and the approved EMPr must be kept at the property where the activity/ will be undertaken. The authorisation and approved EMPr must be produced to any authorised official of the Department who requests to see it and must be made available for inspection by any employee or agent of the holder of the authorisation who works or undertakes work at the property.
39. The holder of the authorisation must notify both the *Director: Integrated Environmental Authorisations* and the *Director: Compliance Monitoring* at the Department, in writing and within 48 (forty eight) hours, if any condition of this authorisation cannot be or is not adhered to. Any notification in terms of this condition must be accompanied by reasons for the non-compliance.

40. National government, provincial government, local authorities or committees appointed in terms of the conditions of this authorisation or any other public authority shall not be held responsible for any damages or losses suffered by the applicant or his successor in title in any instance where construction or operation subsequent to construction be temporarily or permanently stopped for reasons of non-compliance by the applicant with the conditions of authorisation as set out in this document or any other subsequent document emanating from these conditions of authorisation.

Date of environmental authorisation: 28/03/2013



**Mr Mark Gordon**

**Chief Director: Integrated Environmental Authorisations**

**Department of Environmental Affairs**

## **Annexure 1: Reasons for Decision**

### **1. Information considered in making the decision**

In reaching its decision, the Department took, *inter alia*, the following into consideration -

- a) The information contained in the BAR dated December 2012;
- b) The comments received from the Limpopo Department of Economic Development, Environment & Tourism, organs of state and interested and affected parties as included in the BAR dated December 2012;
- c) Mitigation measures as proposed in the BAR dated December 2012 and the EMPr;
- d) The information contained in the specialist studies contained within Appendix D of the BAR;
- e) Findings of the site visit conducted on 03 May 2012; and
- f) The objectives and requirements of relevant legislation, policies and guidelines, including section 2 of the National Environmental Management Act, 1998 (Act 107 of 1998).

### **2. Key factors considered in making the decision**

All information presented to the Department was taken into account in the Department's consideration of the application. A summary of the issues which, in the Department's view, were of the most significance is set out below.

- a) The findings of all the specialist studies conducted and their recommended mitigation measures.
- b) The need for the proposed project was identified in order to meet current demand for road users and also to enhance the road safety by providing additional lanes.
- c) The BAR dated December 2012 identified all legislation and guidelines that have been considered in the preparation of the BAR dated December 2012.
- d) The methodology used in assessing the potential impacts identified in the BAR dated December 2012 and the specialist studies have been adequately indicated.
- e) A sufficient public participation process was undertaken and the applicant has satisfied the minimum requirements as prescribed in the EIA Regulations, 2010 for public involvement.



### 3. Findings

After consideration of the information and factors listed above, the Department made the following findings -

- a) The identification and assessment of impacts are detailed in the BAR dated December 2012 and sufficient assessment of the key identified issues and impacts have been completed.
- b) The procedure followed for impact assessment is adequate for the decision-making process.
- c) The proposed mitigation of impacts identified and assessed adequately curtails the identified impacts.
- d) The information contained in the BAR dated December 2012 is accurate and credible.
- e) EMP measures for the pre-construction, construction and rehabilitation phases of the development were proposed and included in the BAR and will be implemented to manage the identified environmental impacts during the construction process.

In view of the above, the Department is satisfied that, subject to compliance with the conditions contained in the environmental authorisation, the proposed activity will not conflict with the general objectives of integrated environmental management laid down in Chapter 5 of the National Environmental Management Act, 1998 and that any potentially detrimental environmental impacts resulting from the proposed activity can be mitigated to acceptable levels. The application is accordingly granted.

